

# Can Militants Use Violence to Win Public Support? Evidence from the Second Intifada

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## Abstract

This article investigates whether attacks against Israeli targets help Palestinian factions gain public support. We link individual-level survey data to the full list of Israeli and Palestinian fatalities during the period of the Second Intifada (2000–2005) and estimate a flexible discrete choice model for faction supported. We find some support for the “outbidding” hypothesis, the notion that Palestinian factions use violence to gain prestige and influence public opinion within the community. In particular, the two leading Palestinian factions, Hamas and Fatah, gain in popularity following successful attacks against Israeli targets. Our results suggest, however, that most movement occurs within either the secular groups or the Islamist groups, but not between them. That is, Fatah’s gains come at the expense of smaller secular factions, while Hamas’s gains come at the expense of smaller Islamic factions and the disaffected. In contrast, attacks by the Palestinian Islamic Jihad lower support for that faction.

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The Second Palestinian Intifada has been characterized not only by the intensity of violence between the Palestinians and Israel but also by the struggle between the different Palestinian factions for supremacy within the Palestinian community. The Intifada has had profound consequences for the whole Palestinian political landscape. For example, Hamas, an Islamist movement responsible for more than 40 percent of Israeli fatalities between 2000 and 2005, secured a large victory in the 2006 elections for the Palestinian Legislative Council.<sup>1</sup> In this article, we seek to explore empirically whether violence by different Palestinian factions is an effective political tactic for garnering support of the population. For example, can Hamas's electoral success be linked causally to its campaign against Israeli targets? Although we focus here on Palestinian factions, our study also sheds light on the effectiveness of violence as a strategy to affect social change (Piven and Cloward 1971; Colby 1982).

We systematically analyze the effects of Palestinian violence against Israelis on the political preferences of the Palestinian population, using a unique data set that links micro-level survey data on Palestinian public opinion to the complete list of Israeli and Palestinian fatalities from the outset of the second Intifada up to the end of 2005. For each Israeli fatality, we identify the district of origin of the attacker and his or her organizational affiliation. To study the effect of violence on Palestinian public opinion, we estimate a completely flexible discrete choice model where we allow the choice of faction supported to depend on the number of Israeli fatalities claimed by each faction in the three months preceding the survey. We control for potential endogeneity between local public support and violent activity by including a full set of district dummies, time dummies, and district time-varying characteristics in each of our regressions. Hence, the effect of interest is identified from variation within districts and over time in violence and public opinion. The model is flexible in the sense that the effect of the number of Israeli fatalities claimed by Hamas, say, on support for Hamas is not restricted to be the same as the effect of the number of Israeli fatalities claimed by Fatah on support for Fatah. Similarly, no restrictions are imposed on any of the cross effects (i.e., the effect of violence by one faction on support for other factions).

We specifically investigate the extent to which Palestinian factions can use violence to "outbid" each other for public support (Bloom 2004, 2005), and find some support for this hypothesis, with one notable exception. For the two main factions, Fatah and Hamas, successful attacks against Israeli targets are associated with an increase in public support, even though the effect is rather small, and statistically significant only for the latter. Contrary to the predictions of the outbidding model, support for both of these factions remains essentially unchanged when the other faction engages in violence. Fatah's and Hamas' gains in support from successful attacks against Israelis do not come at the expense of each other's support. Rather,

Hamas gains public support mostly at the expense of other Islamist groups like Palestinian Islamic Jihad (PIJ) and the disaffected (those who support no one), while Fatah gains mostly at the expense of supporters of other secular groups like the Popular and Democratic Fronts for the Liberation of Palestine (PFLP and DFLP, respectively). Notably, Israeli fatalities caused by PIJ are associated with a large and statistically significant *decrease* in support for it, as well as a decrease in support for Hamas, while the ranks of the disaffected increase. These results suggest that to the extent that violence causes shifts in support, these shifts occur largely within either the secular (Fatah, PFLP and DFLP) or Islamist (Hammas, PIJ) factions and not between the secular and Islamist groups.

## Theoretical Framework

Mia Bloom (Bloom 2004, 2005) has hypothesized that Palestinian factions are engaged in competition for leadership within the community and use attacks against Israeli targets to increase their prestige and influence the preferences of the Palestinian population. There are a number of potential theoretical explanations for why attacks against Israelis could boost public support for the faction responsible. A first possibility is that violence against Israel can be viewed as a public good. If the Palestinian public wants to continue the violent struggle against the Israeli occupation, or the population has a taste for retaliation against Israel's actions (de Figueiredo and Weingast 2001), factions that are able to successfully attack Israeli targets will gain in popularity. This model predicts that successful attacks by a given faction will raise support for that faction at the expense of all other factions.

A second, closely related, explanation is that successful attacks could be used as a device that signals the faction's ability to deliver other public goods such as schools, hospitals, and other social services. Successful attacks reveal that the faction is of "high quality" and will also be effective in the provision of these public goods. This argument is directly made by Lapan and Sandler (1993) and by Kydd and Walter (2006), and also implied in the analysis put forward by Berman and Laitin (2008) to explain the effectiveness of religious radicals in conducting violent insurgent campaigns. According to Berman and Laitin (2008), radical groups are able to conduct effective campaigns because the prohibitions they impose on their members allow them to select only those most committed to the cause and those less likely to defect. Hence, successful attacks against Israeli targets signal that the faction responsible has highly committed members and that those members will not be tempted by corruption and will deliver good governance in other dimensions of public activity as well.

As in the "violence as public good" model, the "violence as signal" model predicts that successful attacks by a given faction will raise support for that faction at the expense of all other factions. It need not necessarily be the case, however, that violence by a given faction will increase its public support. An alternative theory posits that Palestinians commit acts of violence to provoke an indiscriminate violent

Israeli response, which in turn causes the overall radicalization of the Palestinian population, mostly because it dampens economic opportunities in the market economy (Blomberg, Hess, and Weerapana 2004; Bueno de Mesquita and Dickson 2007). Therefore, only radical factions, such as Hamas and the PIJ, should benefit from violence, whereas relatively moderate factions such as Fatah will lose public support in response to violence by any of the factions.

Bloom's hypothesis has been previously tested using aggregate data. Brym and Araj (2008) document that at the aggregate level there is no statistically significant evidence that popular support for either Fatah or Hamas was preceded by a statistically significant increase in the frequency of suicide bombings by that faction, and they conclude that support for suicide bombings is not a function of competition within the Palestinian community. In contrast, Clauzet et al. (2010) find evidence that suicide attacks are sometimes associated with improvements in a group's public standing, but that is not necessarily the typical case, and may depend on the current internal dynamics between the different factions and on the overall support in the public for suicide operations.

Our article provides an additional test of the outbidding hypothesis. However, our analysis improves on the related studies in at least three dimensions: (a) we collect data at a geographically highly disaggregated level, enabling us to exploit the geographic variation as well as the temporal variation in violence and public opinion; (b) we account for all Israeli fatalities inflicted by the Palestinians, and not only those that occurred in suicide bombings; and (c) we adopt rigorous econometric modeling to assess not only whether attacks against Israeli targets raised support for the faction responsible, but also which of the other factions gained or lost as a result of the attack.<sup>2</sup>

As our results show, contribution (c) is critical for a comprehensive understanding of the effect of violence on Palestinian politics. In particular, it seems that the interaction of two dimensions determine the political preferences of the Palestinian population. The first dimension is related to the activities of the different Palestinian factions vis-à-vis Israel. The original outbidding hypothesis focuses exclusively on this dimension. The second dimension is determined along the secular-religious divide. This dimension emphasizes that secular individuals might be reluctant to switch their alliance to a religious faction, even if the religious faction is more successful carrying out attacks against Israel. In Brown's (2010b) words "the deepest divisions between Hamas and Fatah lie as much in political questions as religious ones" (p. 48).<sup>3</sup> A similar caveat applies to religious individuals vis-à-vis successful secular factions. By adding the full available spectrum of factions and preferences in Palestinian politics (including smaller secular and Islamic factions as well as disaffection), we capture the possibility that secular individuals may stop supporting a secular faction when an Islamic faction commits an attack, even if they do not support that Islamic faction. Similarly, we account for the possibility that Islamic individuals decrease their support for an Islamic faction even if they do not switch their support to a secular faction.

## Data

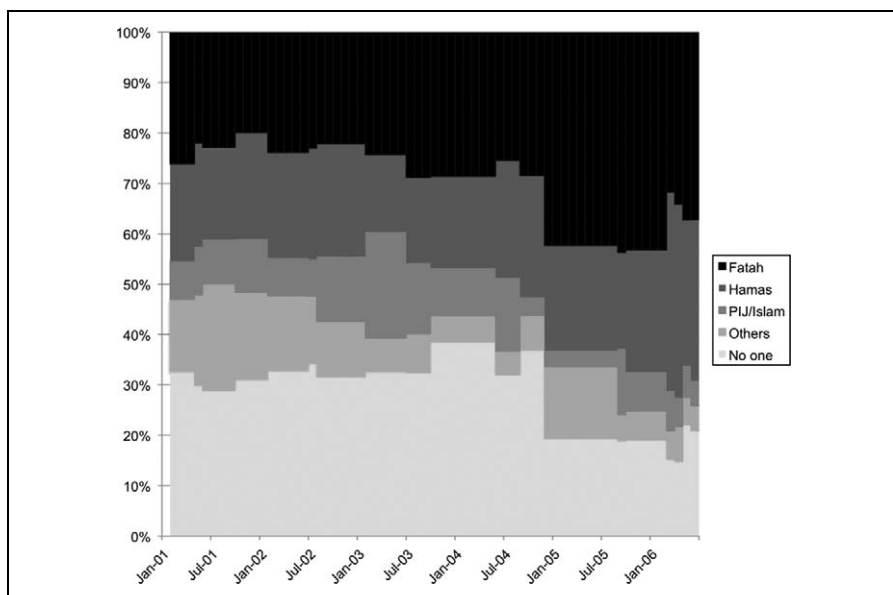
For the purposes of the current study, we combine two separate data sets: one describes the political preferences of the Palestinian population, while the other contains detailed information on all the Israeli and Palestinian fatalities during the second Palestinian uprising.

The information on Palestinians' political preferences comes from a set of surveys conducted by the Development Studies Programme (DSP) at Birzeit University. This institute has conducted regular public opinion polls on all aspects of Palestinian life since the year 2000. Each poll has around 1,200 observations, with approximately two-thirds of them from the West Bank and Jerusalem and the rest from the Gaza Strip. General information on these polls, including summary results and demographic information are available in Jaeger et al. (2012).

In this article, we focus exclusively on the preferences of the Palestinian population across the different Palestinian political factions. The exact wording of the question of interest is "Which of the following political groups do you support?" The available answers include Fatah and Hamas, the two major Palestinian factions during the period of interest. They also include other popular factions like the PIJ as well as the Popular Front for the Liberation of Palestine (PFLP) and the Democratic Front for the Liberation of Palestine (DFLP), the two main leftist factions. In addition, respondents who stated that they were independent were asked whether their preferences leaned toward Fatah, to one of the Islamic factions, or to one of the leftist factions. We coded independents leaning toward one of the factions together with that faction's outright supporters. We also coded all the Islamic factions (except Hamas) together with PIJ. The question on political support appeared in fifteen polls between February 2001 and May 2006, for a total of 17,406 observations.<sup>4</sup>

Figure 1 depicts the evolution of Palestinians political preferences over time. We summarize these movements on an annual basis in Table 1. Over the whole period of interest, support for Fatah is on average 29.1 percent, while Hamas receives 23.0 percent of the population's support. The support for PIJ equals almost 10 percent, very similar to the support enjoyed by other groups (comprising mostly the leftist groups PFLP and DFLP). Notably, the proportion of respondents reporting that they do not support any group was 28.5 percent, nearly as large as the proportion supporting Fatah. This suggests that a large fraction of the Palestinian population feels disaffection from the Palestinian political factions. We address this issue in our empirical analysis and characterize the attitudes of this group.

Interesting shifts in the political preferences of the Palestinian population occurred during the period covered by our surveys. The support for Fatah began at around 23 percent in 2001 and peaked in September 2005 at around 44 percent. In the aftermath of Yasser Arafat's death, support for Fatah increased by more than 10 percentage points as a result of heightened identification with the deceased president of the Palestinian National Authority. Support for Hamas has also been variable, reaching its lowest point of about 15 percent in early 2003 and peaking



**Figure I.** Palestinian support for different factions, 2001–2006

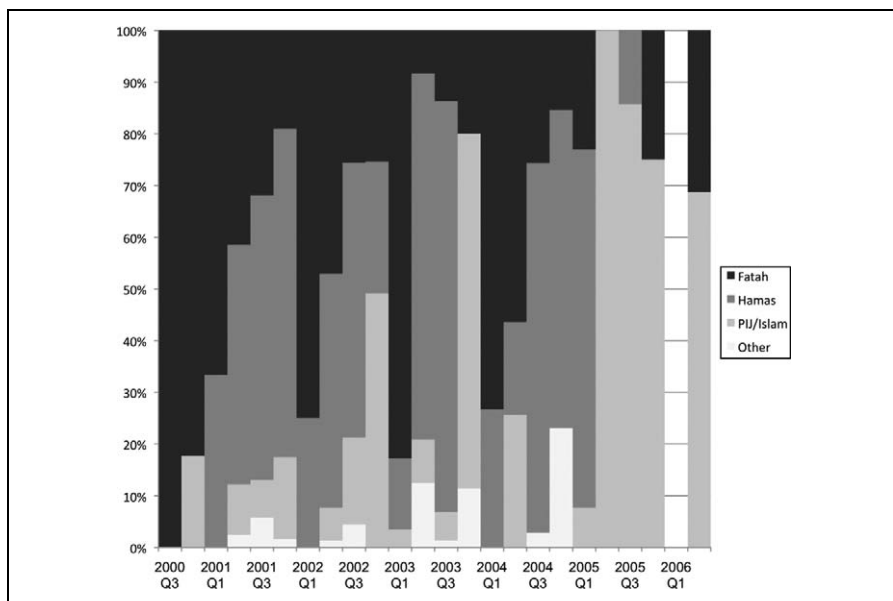
at nearly 40 percent in March 2006. Support for PIJ and the other Islamic faction has been relatively steady except for the substantial increase observed in 2003, largely at the expense of support for Hamas. The degree of disaffection (support for no one) and support for other (relatively minor) groups was relatively high in the first years of the Intifada but has declined since 2003, seemingly mostly to the benefit of Fatah.

Information on Israeli and Palestinian fatalities during the second Intifada is taken from B'tselem, an Israeli human rights organization. B'tselem's data (thought to be accurate, reliable, and comprehensive) are widely used in studies focusing on the Israeli–Palestinian conflict (Becker and Rubinstein 2010; Gould and Klor 2010; Benmelech, Berrebi, and Klor 2010; Jaeger and Paserman 2006, 2008, 2009, and others). The data include information on the date, location, and circumstances of each fatality (excluding suicide bombers) that allows us to classify every Palestinian fatality according to the Palestinian district where the incident took place, and every Israeli fatality according to the district where the attack originated.<sup>5</sup> We then cross validated the B'tselem data with data downloaded between 2005 and 2006 from the website of the International Institute for Counter-Terrorism (ICT) in Herzliya, Israel (<http://www.ict.org.il>),<sup>6</sup> from the Israeli Ministry of Foreign Affairs, and from published newspaper reports from the *Jerusalem Post* and other media outlets. These data were used to identify the group claiming responsibility for every Israeli fatality. Thanks to the use of multiple sources, we were able to identify the faction responsible for the attack of 99 percent of all Israeli fatalities.<sup>7</sup>

**Table 1 . Support for Different Palestinian Factions over Time.**

Factions	Year								Entire Period
	2001	2002	2003	2004	2005	2006	2006	2006	
Fatah	22.91 (815)	23.22 (552)	27.15 (999)	32.07 (1,151)	43.36 (519)	34.40 (1,034)	34.40 (1,034)	34.40 (1,034)	29.13 (5,070)
Hamas	19.79 (704)	21.54 (512)	16.82 (619)	22.79 (818)	22.64 (271)	35.93 (1,080)	35.93 (1,080)	35.93 (1,080)	23.00 (4,004)
Palestinian Islamic Jihad and other Islamic Factions	9.08 (323)	9.09 (216)	15.05 (554)	7.11 (255)	9.44 (113)	6.49 (195)	6.49 (195)	6.49 (195)	9.51 (1,656)
Others	17.29 (615)	13.46 (320)	6.55 (241)	8.64 (310)	5.60 (67)	5.66 (170)	5.66 (170)	5.66 (170)	9.90 (1,723)
No One	30.92 (1,100)	32.69 (777)	34.43 (1,267)	29.40 (1,055)	18.96 (227)	17.53 (527)	17.53 (527)	17.53 (527)	28.46 (4,953)
Total	100.00 (3,557)	100.00 (2,377)	100.00 (3,680)	100.00 (3,589)	100.00 (1,197)	100.00 (3,006)	100.00 (3,006)	100.00 (3,006)	100.00 (17,406)

Notes: Percentage support for each faction by year. Number in parentheses is the total number of observations in each cell.  
Source: Authors' calculations using poll data from Development Studies Programme (DSP).



**Figure 2.** Palestinian factions claiming responsibilities for Israeli fatalities, 2001–2006 (quarterly)

This article's primary concern is not whether the overall level of violence makes the Palestinian public more or less radical, an issue we have previously explored in Jaeger et al. (2012). Rather, we are here concerned with the degree to which the various Palestinian factions can use violence to garner political support, particularly at the expense of other factions. In Figure 2, we show the share of Israeli fatalities claimed by the different factions aggregated quarterly (there are too few fatalities for this graph to be meaningful at the weekly level). There is a fair amount of variability in terms of which faction claims responsibility. Prior to the 2005 *Hudna*, or period with a cease-fire, most fatalities are claimed by either Fatah or Hamas, with PIJ and other Islamic factions occasionally becoming the primary actors. After 2005, nearly all fatalities are claimed by PIJ and other groups. Thus, there is a large degree of variation to identify our model of outbidding.

## Empirical Framework

To model the effects of Palestinian and Israeli violence on support for the different Palestinian factions, we begin with a discrete choice random utility model, where individuals derive utility from each one of the five different possible choices: Fatah, Hamas, PIJ, Others, and No One, labeled, respectively, from 0 to 4. Let  $U_{jdt}$  be the utility from faction  $j$  for individual  $i$  living in district  $d$  at time  $t$ :



$$U_{jdt} = \alpha'_j \mathbf{P}_{dt} + \sum_{k=0}^3 \beta_{jk} \mathbf{I}_{dt}^k + \mathbf{X}_{idt} \Phi_j + \delta_{ij} + \mu_{dj} + \varepsilon, \quad \text{for } j = 0, 1, \dots, 4, \quad (1)$$

where  $\mathbf{P}_{dt}$  is a vector of lags of Palestinian fatalities that occurred in district  $d$  at time  $t$ ;  $\mathbf{I}_{dt}^k$  is a vector of lags of Israeli fatalities caused by faction  $k$ , originating from district  $d$  at time  $t$  (notice that  $\mathbf{I}_{dt}^4 = 0$ , since there are no fatalities claimed by No One, faction number (4));  $\mathbf{X}_{idt}$  is a vector of individual, district, or time-specific characteristics;  $\delta_{ij}$  is a faction-specific, time fixed effect;  $\mu_{dj}$  is a faction-specific, district fixed effect;  $\varepsilon_{jtd}$  is an error term with a type 1 extreme value distribution; and  $\{\alpha'_j, \{\beta_{jk}\}_{k=0}^3, \Phi_j\}_{j=1}^4$  are parameters to be estimated (we already impose here the normalization that  $\alpha_0, \{\beta_{0k}\}_{k=0}^3$ , and  $\Phi_0$  are all equal to 0, which is necessary for identification). As is well known, this model gives rise to the multinomial logit choice probabilities. That is, the probability that individual  $i$  chooses faction  $j$  is

$$P(Y_{idt} = j | \mathbf{P}_{dt}, \{\mathbf{I}_{dt}^k\}_{k=1}^3, \mathbf{X}_{idt}) = \frac{\exp\left(\alpha'_j \mathbf{P}_{dt} + \sum_{k=0}^3 \beta_{jk} \mathbf{I}_{dt}^k + \mathbf{X}_{idt} \Phi_j + \delta_{ij} + \mu_{dj}\right)}{1 + \sum_l \exp\left(\alpha'_l \mathbf{P}_{dt} + \sum_k \beta_{lk} \mathbf{I}_{dt}^k + \mathbf{X}_{idt} \Phi_l + \delta_{il} + \mu_{dl}\right)}. \quad (2)$$

We also estimate a simplified version of equation (2), where we look at the effect of overall Israeli fatalities on support for the different factions. This equation tells us more generally how violence against Israeli targets affects public opinion. The choice probabilities then become

$$P(Y_{idt} = j | \mathbf{P}_{dt}, \{\mathbf{I}_{dt}^k\}_{k=1}^3, \mathbf{X}_{idt}) = \frac{\exp\left(\alpha'_j \mathbf{P}_{dt} + \beta_j \left(\sum_{k=0}^3 \mathbf{I}_{dt}^k\right) + \mathbf{X}_{idt} \Phi_j + \delta_{ij} + \mu_{dj}\right)}{1 + \sum_l \exp\left(\alpha'_l \mathbf{P}_{dt} + \beta_l \left(\sum_k \mathbf{I}_{dt}^k\right) + \mathbf{X}_{idt} \Phi_l + \delta_{il} + \mu_{dl}\right)}. \quad (2')$$

It is worth remarking on a number of features of equation (2).

### Flexible Specification

The model assumes that the utility derived from a given faction depends not only on the number of (lagged) Israeli fatalities claimed by that faction but also on the number of Israeli fatalities claimed by all other factions. This allows a completely flexible pattern of own and cross effects. That is, it is possible that fatalities claimed by one faction (say, Hamas) raise public support for that faction, while fatalities claimed by a different faction (say, PIJ) lower support for it. Also, fatalities claimed by one faction may raise public support for that faction, but this does not need to be at the expense of all the other factions: some factions may enjoy positive spillover effects from the violence claimed by some of its rivals. Finally, the flexible

specification allows us to learn something about the pattern of competition between the different factions. For example, if Hamas gains public support as a result of a high number of Israeli fatalities claimed by it, does this come at the expense of Fatah, its main rival for the leadership of the Palestinian Authority, or at the expense of PIJ, a faction that is probably closer to Hamas in policy space?

### Lag Structure

The vectors  $\mathbf{P}_{dt}$  and  $\{\mathbf{I}_{dt}^k\}_{k=0}^3$  contain several lags of Palestinian and Israeli fatalities. Following our previous work (Jaeger et al., 2012), we allow fatalities in each one of the three four-week periods prior to the survey to have a different effect on the choice probabilities. The vector  $\mathbf{P}_{dt}$  is defined as  $\mathbf{P}_{dt} = (\mathbf{P}_{dt-1}, \mathbf{P}_{dt-2}, \mathbf{P}_{dt-3})'$ , where  $\mathbf{P}_{dt-s}$  is the number of Israeli-induced Palestinian fatalities that occurred in district  $d$  in the  $s$ th four-week period prior to the survey date.

Similarly,  $\mathbf{I}_{dt}^k = (\mathbf{I}_{dt-1}^k, \mathbf{I}_{dt-2}^k, \mathbf{I}_{dt-3}^k)'$ , where  $\mathbf{I}_{dt-s}^k$  is the number of Israeli fatalities claimed by faction  $k$  and originating in district  $d$  in the  $s$ th four-week period prior to the survey date. Therefore, the choice probabilities become

$$P(Y_{idt} = j | \mathbf{P}_{dt}, \{\mathbf{I}_{dt}^k\}_{k=1}^3, \mathbf{X}_{idt}) = \frac{\exp(V_{jidt})}{1 + \sum_l \exp(V_{lidt})},$$

with

$$\begin{aligned} V_{jidt} &= \alpha_{j1} \mathbf{P}_{dt-1} + \alpha_{j2} \mathbf{P}_{dt-2} + \alpha_{j3} \mathbf{P}_{dt-3} \\ &+ \sum_{k=0}^3 (\beta_{jk1} \mathbf{I}_{dt-1}^k + \beta_{jk2} \mathbf{I}_{dt-2}^k + \beta_{jk3} \mathbf{I}_{dt-3}^k) + \mathbf{X}_{idt} \Phi_j + \delta_{ij} + \mu_{dj}. \end{aligned}$$

Given this definition, the individual elements of  $\alpha_j$  and  $\beta_{jk}$  represent the effect of a onetime increase in violence occurring exactly in one of the three four-week periods before the survey on the log odds of supporting faction  $j$ . Since the time pattern of the coefficients may be difficult to interpret, we also report results from simulations where we introduce a permanent increase in the number of fatalities claimed by each one of the factions, and study the effect of this change on the different choice probabilities.

### Time and District Fixed Effects

The inclusion of time and district fixed effects is key for our analysis. There is substantial variability in the number of Israeli and Palestinian fatalities across Palestinian districts. If the Palestinian population is sorted across districts according to their political preferences and violence occurs mainly in radical districts, a simple cross-sectional analysis would yield a spurious correlation between radical attitudes

and violence. The availability of longitudinal data allows us to exploit both the time series and the cross-sectional variability in our analysis. The inclusion of district fixed effects allows us to hold constant time-invariant district attributes and to achieve identification only from the within-district variation in political attitudes and in the number of fatalities. Similarly, the inclusion of time fixed effects allows us to control for common factors that affect support for the different factions uniformly across all districts at a given point in time (e.g., the death of Arafat, and the surge in support for Fatah that came with it).

### *Controlling for a Vector of Time-Varying District Characteristics*

Another important aspect of our identification strategy is the inclusion of other covariates that control for time-varying district characteristics. A chief concern is that Israeli security measures, which are correlated with the districts' Palestinian-induced Israeli fatalities, have also an important effect on the political preferences of the Palestinian population. As noted previously, we include in our specifications the vector  $P_{dt}$  to control for the number of Israeli-induced Palestinian fatalities, including those from targeted killings as well as each district's fraction of days with closures within thirty days of the survey. In addition, we add controls for the average real wage and the unemployment rate, to capture the effect of economic conditions on public opinion.

## **Results**

We initially examine the effect of *overall* Israeli and Palestinian violence on support for the different Palestinian factions. As explained in the previous section, we estimate a multinomial logit model for faction supported. The results are presented in Table 2. To facilitate comparison across tables, we present the marginal effects of violence on the support for each faction, rather than the multinomial logit coefficients. In addition to the individual marginal effects for the number of Israeli and Palestinian fatalities at different lag lengths, we also report the sum of the three marginal effects. This number tells us the effect of a *permanent* one-unit increase in the number of fatalities.

Israeli fatalities do not seem to have a patterned effect on the support for any faction or disaffection, either in the short run or in the long run. This basic specification uses the number of Israeli fatalities originating from each specific district as the explanatory variable. Though not reported in the table, the results are essentially the same when we use the number of Israeli fatalities aggregated at the national level or at the macro-regional level (i.e., West Bank and Gaza) instead of local fatalities as the explanatory variable.

On the other hand, increases in Palestinian fatalities appear to shift support away from all the political factions in the short run. The decreased size in political support for Palestinian factions, however, is not statistically or quantitatively significant.

**Table 2.** The Effect of Violence on Support for Different Factions.

Variable	Multinomial logit: marginal effects on support for				
	Fatah	Hamas	PIJ/Islam	Others	No one
Israeli fatalities prior to poll (100s):					
1–4 weeks	–0.120 [0.114]	–0.000 [0.130]	–0.059 [0.175]	0.119 [0.106]	0.061 [0.184]
5–8 weeks	0.233* [0.124]	–0.080 [0.099]	–0.097* [0.057]	0.042 [0.094]	–0.098 [0.166]
9–12 weeks	–0.084 [0.141]	0.184 [0.152]	0.088 [0.076]	–0.010 [0.083]	–0.179 [0.150]
Sum of the marginal effects (effect of permanent increase in Israeli fatalities)	0.029 [0.217]	0.104 [0.206]	–0.067 [0.166]	0.150 [0.159]	–0.216 [0.290]
Palestinian fatalities prior to poll (100s):					
1–4 weeks	–0.111 [0.076]	–0.027 [0.062]	–0.066 [0.065]	–0.051 [0.054]	0.255** [0.115]
5–8 weeks	–0.040 [0.093]	–0.115 [0.095]	0.029 [0.062]	–0.009 [0.094]	0.135 [0.120]
9–12 weeks	0.059 [0.040]	0.099** [0.052]	–0.052 [0.044]	–0.018 [0.042]	–0.088 [0.077]
Sum of the marginal effects (effect of permanent increase in Palestinian fatalities)	–0.092 [0.119]	–0.043 [0.118]	–0.089 [0.100]	–0.078 [0.103]	0.302* [0.174]
N	17,406				
Number of Poll × District Clusters	237				

Source: Authors' calculations using fatality data from B'Tselem, poll data from Development Studies Programme (DSP), labor market data from the Palestinian Labor Force Survey, and border closures data from the Palestinian Ministry of Labor.

Note: Entries in table are marginal effects. All regressions include controls for residence type, gender, age, marital status, refugee status, education dummies, local unemployment rate, the local wage rate, the average number of closure days in the thirty days preceding the poll, and two period dummies. The models include fifteen district fixed effects. Robust standard errors, adjusted for clustering at the poll-district level, in parentheses.

\*Indicates statistically significant at 10 percent level. \*\*Indicates statistically significant at 5 percent level.

\*\*\*Indicates statistically significant at 1 percent level.

The greatest shift is away from Fatah, and it translates into a decrease in support of roughly 1 percentage point in the four weeks prior to a poll for every ten additional Palestinian fatalities. This shift away from political factions in the short run is not only small, but it also dissipates over time. Parallel to the decrease in support for political factions, there is an increase in the number of disaffected Palestinians.<sup>8</sup> This significant shift toward disaffection may also reflect radicalization as well as disaffection: Jaeger et al. (2012) show that preferences of disaffected Palestinians are more radical than the preferences of supporters for Fatah, PLFP, and DFLP but less radical than the preferences of Hamas and PIJ supporters.<sup>9</sup>

**Table 3.** The Effect of Israeli Fatalities Claimed by Different Factions on Support for Different Factions.

Variable	Multinomial logit: marginal effects for				
	Fatah	Hamas	PIJ/Islamic	Others	No one
Israeli fatalities claimed by Fatah prior to poll, local (100s)					
1–4 weeks	-0.029 [0.503]	-0.104 [0.481]	0.368 [0.409]	-0.009 [0.302]	-0.226 [0.523]
5–8 weeks	0.153 [0.222]	0.635*** [0.256]	-0.105 [0.126]	-0.876*** [0.364]	0.194 [0.182]
9–12 weeks	0.332 [0.237]	-0.477** [0.236]	-0.086 [0.157]	-0.058 [0.237]	0.288 [0.288]
$\chi^2$ test that Israeli fatalities claimed by Fatah have no effect on faction support (p value)			17.78 (0.1227)		
Israeli fatalities claimed by Hamas prior to poll (100s)					
1–4 weeks	-0.163 [0.120]	0.204 [0.131]	0.186 [0.206]	0.153 [0.171]	-0.381*** [0.160]
5–8 weeks	0.472** [0.226]	-0.196** [0.094]	-0.148** [0.067]	0.192** [0.091]	-0.321 [0.305]
9–12 weeks	-0.265 [0.246]	0.541** [0.260]	0.034 [0.125]	-0.010 [0.107]	-0.300 [0.218]
$\chi^2$ test that Israeli fatalities claimed by Hamas have no effect on faction support (p Value)			54.24 (0.000)		
Israeli fatalities claimed by PIJ prior to poll (100s)					
1–4 weeks	0.147 [0.118]	-0.324*** [0.132]	-0.556*** [0.238]	0.083 [0.081]	0.650*** [0.223]
5–8 weeks	-0.047 [0.405]	-0.878 [0.728]	-0.509* [0.273]	0.099 [0.147]	1.336*** [0.300]
9–12 weeks	-0.298 [0.308]	0.018 [0.179]	0.001 [0.110]	0.104 [0.124]	0.174 [0.426]
$\chi^2$ test that Israeli fatalities claimed by PIJ have no effect on faction support (p value)			59.81 (0.000)		
Israeli fatalities claimed by others prior to poll (100s)					
1–4 weeks	-2.426 [2.235]	-9.489*** [2.760]	2.551* [1.395]	12.973*** [4.179]	-3.609** [1.766]
5–8 weeks	-1.554** [0.734]	1.682*** [0.529]	1.012*** [0.412]	-1.272*** [0.528]	0.132 [0.954]
9–12 weeks	1.090 [2.340]	1.846 [1.943]	-0.225 [2.093]	3.969*** [1.664]	-6.681*** [2.177]
$\chi^2$ test that Israeli fatalities claimed by Others have no effect on faction support (p value)			60.15 (0.000)		

(continued)

**Table 3.** (continued)

Variable	Multinomial logit: marginal effects for				
	Fatah	Hamas	PIJ/Islamic	Others	No one
Palestinian fatalities prior to poll (100s):					
1–4 weeks	–0.147*	0.067	–0.031	–0.063	0.174**
	[0.081]	[0.073]	[0.062]	[0.052]	[0.091]
5–8 weeks	–0.017	–0.149	0.022	0.034	0.110
	[0.098]	[0.098]	[0.059]	[0.090]	[0.117]
9–12 weeks	0.063	0.098*	–0.047	–0.025	–0.089
	[0.044]	[0.058]	[0.046]	[0.041]	[0.075]
$\chi^2$ test that Palestinian fatalities have no effect on faction support ( <i>p</i> value)			20.74 (0.0543)		
<i>N</i>			17,406		
Number of poll $\times$ district clusters			237		

Source: Authors' calculations using fatality data from B'Tselem, poll data from Development Studies Programme (DSP), labor market data from the Palestinian Labor Force Survey, and border closures data from the Palestinian Ministry of Labor.

Notes: Entries in the table represent marginal effects. All regressions include controls for area, residence type, gender, age, marital status, refugee status, religion, education dummies, local unemployment rate, the local wage rate, the average number of closure days in the 30 days preceding the poll, and period controls. Robust standard errors, adjusted for clustering at the poll-district level, in brackets.

\* indicates statistically significant at 10% level. \*\* indicates statistically significant at 5% level. \*\*\* indicates statistically significant at 1% level.

We now turn our attention to the main question of this article, namely, whether there is any support for the hypothesis that Palestinian factions can gain public support by engaging in violence against Israel. In Table 3, we present the marginal effects from the multinomial logit model described in equation (2), where we include separately the number of fatalities claimed by the different factions (Fatah, Hamas, PIJ, and all others) as explanatory variables, at different time lags. Several of the marginal effects are statistically significant, and one can soundly reject the null hypothesis that Israeli fatalities have no effect on faction support for three of the four factions, while the overall effect of Fatah-claimed fatalities is only marginally insignificant.

It is somewhat difficult, however, to identify a clear pattern for the individual coefficients. Focusing only on the short run, it appears that Fatah-claimed fatalities have no effect on any factions; Hamas-claimed fatalities lower the number of disaffected; PIJ-claimed fatalities raise the number of disaffected, at the expense of both Hamas and PIJ; and fatalities claimed by others raise support for other factions and PIJ, at the expense of Hamas and the disaffected. Finally, the bottom panel of the table shows that Palestinian fatalities lower support for Fatah and raise disaffection.<sup>10</sup>

**Table 4.** Permanent Effect of Factions' Increase on Violence on Their Support.

	Support for				
	Fatah	Hamas	PIJ	Others	No one
Benchmark	29.13	23.00	9.51	9.90	28.46
Percentage change in supports as a result of a permanent increase in violence by					
Israel	-0.97 (1.29)	0.17 (1.26)	-0.62 (1.00)	-0.61 (1.08)	2.04 (1.67)
Fatah	1.02 (1.41)	0.07 (1.40)	0.43 (1.22)	-2.10* (1.15)	0.58 (1.39)
Hamas	-0.08 (1.32)	1.91* (1.14)	0.25 (1.09)	1.41 (1.08)	-3.49** (1.39)
PIJ	-0.64 (1.55)	-2.81* (1.53)	-2.52*** (0.81)	0.67 (0.76)	5.30*** (1.53)
Others	-2.47 (1.69)	-3.11** (1.52)	1.14 (1.21)	9.53*** (3.43)	-5.09*** (1.49)

Note: Entries in the table represent the change in the percentage supporting each of the factions, based on the coefficient estimates from Table 3. See text for details of the calculations.

\*Indicates statistically significant at 10 percent level. \*\*Indicates statistically significant at 5 percent level.

\*\*\*Indicates statistically significant at 1 percent level.

To get a better sense of the magnitude of the effects, we present in Table 4 the results of simulations where we evaluate how support for the different factions changes as a result of a *permanent* two-standard deviation increase in the number of Palestinian fatalities and the number of Israeli fatalities claimed by each faction. Specifically, in evaluating the effect of a permanent increase in violence by faction *k*, we take the following steps:

- a. calculate the standard deviation of fatalities claimed by faction *k* for each of the three four-week intervals preceding the poll, separately;
- b. take the simple average of these three numbers;
- c. add twice the resulting average to the number of fatalities claimed by faction *k* in each one of the three four-week intervals; and
- d. reevaluate the choice probabilities using the estimated model parameters.

Standard errors for the estimates are obtained by taking 5,000 draws from the estimated parameter vector and calculating the standard deviation of the predicted change in choice probabilities.

The top row of Table 4 shows the benchmark choice probabilities for each one of the five factions. Then, each row shows the change in support for each faction (in percentage points) as a result of a permanent increase in violence by Israel or by any of the factions. To highlight the own-faction effects (i.e., the change in support for

the faction responsible for fatalities), we have boxed the numbers on the main diagonal of the matrix. Standard errors are in parenthesis.

Our results show that violence by the different factions does not have a large effect on Palestinian support for Fatah. An increase in violence committed by Fatah increases Fatah's support, but the effect is small and not statistically significant. There is essentially no effect on Hamas support and disaffection. There is some evidence that Fatah-claimed fatalities lead to a small drop in support for other Palestinian factions.

The table provides, however, some evidence that the outbidding hypothesis, when restricted along the secular–religious divide, applies to Hamas. A higher number of Israeli fatalities claimed by Hamas raise the relative support for this faction while lowering the share of disaffected Palestinians. Also, the second column shows that Hamas loses public support when PIJ and other factions claim a high number of Israeli fatalities. The magnitude of the effect is not very large but also not negligible. For example, the 1.91 percentage point increase in support for Hamas as a result of an increase in Hamas-claimed fatalities is more than half as large as the increase in support for Hamas when going from the West Bank to the Gaza Strip (3.4 percentage points), about one-fourth the size of the effect of going from a high school degree to a college degree (7.2 percentage points), and also about one-fourth of the effect of going from the youngest (aged 15–29 years) to the oldest (aged 60 and more) age group (7.4 percentage points). Since fatalities claimed by Hamas also lower the share of disaffected Palestinians, this implies that the share of Hamas supporters among potential voters may increase at most by 1.1 percentage points.

We also observe that the outbidding hypothesis applies to the minor factions, grouped into the “others” category, which are able to significantly increase their popularity among the Palestinian public through the use of violence against Israelis. This increase in popularity comes at the expense of both Fatah and Hamas and of the disaffected.

Contrary to the predictions of the outbidding hypothesis, Israeli fatalities claimed by PIJ cause an overall decrease in the support for PIJ, both in the short run and in the long run. Interestingly, PIJ violence leads to a large loss in public support for Hamas, the other radical faction, and leads to a large increase in disaffection among the Palestinian population. A possible explanation for this finding is that PIJ follows a spoiling strategy rather than a strategy of outbidding.<sup>11</sup> While this strategy may be successful in derailing cooperation and trust between the Israeli government and the leading Palestinian factions, our results indicate that it may somewhat backfire for the PIJ with regard to enjoying the popular support of the Palestinian population. One possible explanation may be that the Palestinian public supports cooperation with Israel while it is occurring, and therefore shifts its preferences in favor of disaffection, a more moderate position than support for Hamas or PIJ, when PIJ commits attacks.

## Testing for Reverse Causality

A remaining concern is that the Palestinian factions may respond endogenously to swings in public opinion by engaging in attacks against Israeli targets. In that case,



**Table 5.** Testing for Reverse Causality: The Effect of Factions' Support on Violence.

Variable	Fatah	Hamas	PIJ/Islam	Others
Panel A: Fatalities claimed by the faction in weeks 1–4 after the survey				
Share of public support for				
Fatah	−0.022 [0.031]	−0.025 [0.094]	−0.001 [0.013]	0.001 [0.004]
Hamas	0.040 [0.029]	0.019 [0.078]	0.049 [0.045]	0.004 [0.005]
PIJ/Islam	−0.042 [0.036]	0.039 [0.093]	0.064* [0.038]	0.004 [0.006]
Others	−0.119** [0.059]	0.013 [0.088]	0.010 [0.015]	0.008 [0.010]
N			221	
Panel B: Fatalities claimed by the faction in weeks 1–8 after the survey				
Share of public support for				
Fatah	−0.101 [0.105]	0.150 [0.288]	0.050 [0.050]	0.006 [0.012]
Hamas	0.138 [0.100]	0.214 [0.288]	0.188 [0.130]	0.008 [0.014]
PIJ/Islam	−0.135 [0.115]	0.244 [0.297]	0.243** [0.115]	0.002 [0.014]
Others	−0.316 [0.196]	0.220 [0.336]	0.062 [0.052]	0.017 [0.023]
N			221	

Source: Authors' calculations using fatality data from B'Tselem, poll data from DSP, labor market data from the Palestinian Labor Force Survey, and border closures data from the Palestinian Ministry of Labor.

Notes: Entries in table are estimated coefficients from a linear panel regression model. All regressions include time-varying controls for the district average of residence type, gender, age, marital status, refugee status, and levels of education, as well as the local unemployment rate, the local wage rate, the average number of closure days in the thirty days preceding the poll, and two period dummies. The models include fifteen district fixed effects. Robust standard errors, adjusted for clustering at the poll-district level, in brackets.

\*Indicates statistically significant at 10 percent level. \*\*Indicates statistically significant at 5 percent level.

\*\*\*Indicates statistically significant at 1 percent level.

our empirical strategy may yield a biased estimate of the causal effect of Palestinian violence on support for the different factions because our coefficients would be picking up the effect of public opinion on Israeli fatalities, rather than the effect of fatalities on public opinion. We test for this possibility in Table 5. This table shows the results of regressions at the District × Poll Level, with the number of Israeli fatalities claimed by a faction in the period subsequent to the poll regressed on the district's support for all of the factions at the time of the poll. Panel A presents results with the number of Israeli fatalities claimed within a month of a poll, while panel B presents

results with the number of Israeli fatalities claimed within two months after the time of the poll as the dependent variable. Within a panel, each column represents a separate regression.

The results of the table are generally reassuring. We find little evidence that Israeli fatalities in the weeks that *follow* the surveys are correlated with the share of support for the different factions. In particular, we do not find that an increase in support for either Hamas or Fatah leads to subsequent increases in violence and conclude that these factions do not react to swings in public opinion when carrying out attacks against Israeli targets. Our results are consistent with the notion that it is difficult for the factions to respond quickly to changes in public opinion because successful attacks likely require a substantial amount of planning. The only statistically significant results in the table are those for PIJ, where in both panels we find a significant and positive effect of public support on subsequent violence claimed by them. This implies, however, that the negative coefficients estimated in Tables 3 and 4 on the effects of PIJ attacks on PIJ support suffer from an upward (positive) bias and that the actual effect is more negative than we estimated. The results in Table 5 therefore strengthen our conclusion that attacks by the PIJ bring a decrease in its public support.

## Conclusion

In this article, we provide an empirical test of the hypothesis that Palestinian factions can effectively use violence to garner support from the Palestinian public, as measured through opinion polls. We find mixed support for this hypothesis. Permanent increases in violence by Fatah and Hamas appear to lead to increases in support for these factions, although not through reducing support for the other faction. Rather, violence claimed by Fatah appears to reduce the support of smaller, secular factions, while violence claimed by Hamas appears to reduce disaffection (i.e., support for no one). These results support a modified outbidding hypothesis, in which the secular–religious divide in Palestinian politics plays an important role. There appears to be little scope for Fatah and Hamas to use violence to garner support at the other faction's expense.

Violence by the PIJ and other Islamist factions appears to backfire in terms of garnering support for these factions but also reduces support for Hamas and increases disaffection. Other groups (mostly the PFLP and the DFLP) also seem able to increase their support through violence. In contrast to these results, we find little evidence that violence by Israel shifts the balance of support in any particular direction.

All of the effects that we estimate are small relative to the average level of support for each faction in our data. This suggests that violence against Israelis plays a relatively minor role in determining support for Fatah and Hamas. Moreover, our results suggest support is not a zero-sum game between the two main factions. To the extent that violence increases support for Fatah, it comes at the expense of other

secular factions like PFLP and DFLP. Similarly, increasing support for Hamas through violence comes at the expense of the PIJ and other Islamic factions. Thus, to the extent that violence shifts support, it seems to shift the balance of power *within* the secular factions and *within* the Islamic factions but does relatively little to shift the balance *between* the secular (Fatah, PFLP, DFLP) and Islamist (Hamas, PIJ) factions.

We have shown that Palestinian violence affects, to some extent, the political preferences of the Palestinian population. Although effective, given the magnitude of the coefficients, we believe that a rational faction would not find it efficient to launch a violent attack with the exclusive goal of boosting its relative standing among the Palestinian public. Related research showed that violence by the Palestinian factions is consistently used to reach other goals, like retaliation against Israeli targeted killings (Jaeger and Paserman 2009), creating political pressure in favor of territorial concessions (Gould and Klor 2010; Pape 2005) and affecting the preferences of the Israeli population (Berrebi and Klor 2006, 2008). Taking that into account, it seems that a strategy of outbidding cannot by itself explain the observed variation in violent attacks against Israel claimed by the different Palestinian factions, even if fluctuations in political support are a consequence of that violence.

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Replication materials are available at the *Journal of Conflict Resolution* website. These materials are posted for replication purposes only. Direct authorization from the Development Studies Programme at Birzeit University is necessary for any other use of their data.

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### **Notes**

1. Hamas eventually took control of the whole Gaza Strip after forcing out Fatah forces loyal to Palestinian President Mahmoud Abbas in June 2007. As a result of the 2007

violence, the territory controlled by the Palestinian Authority is today de facto divided into two entities, the Hamas-controlled Gaza Strip and a Fatah-controlled West Bank.

2. In previous work (Jaeger et al. 2012), we explored whether the overall level of violence, and in particular violence *by* Israel, made the Palestinian population more or less radical. Our analysis here is quite distinct from that work, in that our focus here is on violence *by* the Palestinian factions and on the degree to which it affects the political landscape within the Palestinian community.
3. Lybarger (2007) documents that there are many areas of overlap between the Islamist and secularist camps within Palestinian society. Brown (2010a, 2010b), however, argues that while the concept of a secular–religious schism overstates the depth of the division, the gap between the two movements is still exceedingly wide.
4. In particular, this question appeared in three surveys in each of the years 2001, 2003, 2004, and 2006, in two surveys in 2002, and in one survey in 2005.
5. In the isolated instances in which it was not possible to identify the district of origin of the attacker, we assumed that the district of origin was the Palestinian district nearest to the place of the attack.
6. The database with information on all fatalities during the Intifada is no longer publicly available on the International Institute for Counter-Terrorism (ICT) website.
7. Israeli fatalities for which we could not identify the responsible faction are classified as claimed by “other” groups. There is a small number of cases in which more than one group claimed responsibility for an attack or an attack was carried out jointly by more than one group. In these cases, we tried to use our best judgment to assign a unique faction to each fatality. Excluding these cases from the analysis has no substantive effect on the results.
8. This is true by construction: the coefficient on “supporting no one” is equal to the sum of the coefficients on support for all other alternatives but with opposite sign.
9. It is also possible that fatalities induce Palestinians to avoid expressing support for political factions, even if they do not really shift their actual political allegiance. This possibility seems less likely however, since the effect of an increase in Palestinian fatalities does not dissipate over time.
10. A possible concern is that Palestinian public support reacts differently depending on whether or not Israel immediately retaliates after the attacks. To account for this possibility, we estimated a model similar to the one presented in Table 3, but where we separately estimated the effects of Palestinian attacks to which Israel immediately retaliated and those to which Israel did not retaliate. The results of this estimation, available from the authors by request, show that Israeli retaliation to attacks does not lead to shifts in support for the different Palestinian factions.
11. A “spoiling strategy” refers to the attempt of extremist factions to commit attacks during times of particular cooperation between Israel and the leading Palestinian factions, in order to restart a process of violence and distrust (Kydd and Walter 2002).

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